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2		JACKSONVILLE CITY COUNCIL						
3	SPECIAL	INVESTIGATORY COMMITTEE ON JEA MATTER						
4								
5								
6		INTERVIEW OF						
7	MICHAEL WEINSTEIN							
8								
9								
10	DATE TAKEN:	Friday, June 26, 2020						
11	TIME:	1:51 p.m. to 4:20 p.m.						
12	LOCATION:	Smith Hulsey & Busey One Independent Drive						
13		Suite 3300 Jacksonville, Florida 32202						
14	Exami	nation of the witness taken before:						
15		Cook, RPR, CRR, FPR, and a Notary Public						
16	101110 2.	ook, kik, okk, iik, and a nocary rubito						
17								
18		Hedguist and Associates						
19		345 East Forsyth Street Jacksonville, Florida 32202						
20		(904)354-4111 FAX (904)791-9103						
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1	APPEARANCES OF COUNSEL		1 EXHIBITS		
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2		2	MICHAEL WEIN	ISTEIN,	
3	EXAMINATION		acknowledged having been duly sworn to tell the truth		
4		4	and testified upon his oath as follow	rs:	
5	WITNESS Page	5	THE WITNESS: I do.		
6	MICHAEL WEINSTEIN	6	DIRECT EXAMI	INATION	
7	EXAMINATION BY MR. BUSEY, MR. RUSSELL AND 5		BY MR. BUSEY:		
8	MR. BLODGETT	8	, ., ., ,,		
9		9	employment is right now.		
10		10	A Mike Weinstein. I'm cu	, and the second	
11 12		11 12	organization called the Kids Hop		
13		13	Q Mike, you're among the m	•	
14		14	people in this community about the consolidated government. Starting I think probably started your		
15		15	career as an assistant state attorney with Ed Austin; is		
16		16	that correct?	y With Ed Adstill, 15	
17		17			
18		18	the doctorate program in crimin		
19		19	a grant and worked with Carla Miller in the what's		
20		20	now the Bedell Building, on a gra		
21		21	should have a new jail or not. I		
22		22	who worked for Rudy Daniels, w		
23		23	for Jake Godbold.		
24		24	And then went back to	FSU, finished the program	
25		25	and then came over in '77 to wo	rk for Ed Austin.	
	Hedquist & Associates Reporters, Inc.		Hedquist & Associates Re	porters, Inc.	
. — —					

Q And very, very briefly, take your career 2

forward and tell us positions you've had since then.

Well, I came to work for Ed Austin and I was the executive director of the State Attorney's Office, which covered Duval, Clay and Nassau counties. I was a nonlawyer, having had a under- --

You're not a member of the Florida Bar?

Α Well, I'll get to that. Is that all right?

9 Q Oh, yeah.

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I -- because I am.

After undergraduate degree and master's degree in the criminal master's administration and the doctorate program in criminology, I came here as the executive director of the State Attorney's Office, responsible for everything in the office except the prosecution piece; the investigators, the diversion, the

And after 12 years of being there, I decided to get a law degree. And -- and the only school that made sense was Florida so I -- I commuted for two-and-a-half years to Gainesville and got my law degree.

Q What year was that?

support staff and what have you.

23 I got it in '90 -- Ed Austin became mayor in

24 '91, I think, so I got it, just basically, around that

time. So I am a member of the Florida Bar and have

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6

1 been.

> And then when Ed Austin became mayor, he asked me to come over as his chief of staff, which I did. And I said I'd stay a year because now I'm a new lawyer, I want to be a lawyer. After a year, I left and went to work with Robert Harris, Harris Guidi Rosner law firm.

Christmas party.

Yes. And then Ed Austin lost the CFO for the City, a woman by the name of Susan Miller. She left and Mr. Austin came over and asked me to come back as the CFO for the City, which I did. So I came back as a CFO for the City.

John Delaney became mayor, didn't run for a second term. I stayed on as CFO. And then we created the economic development commission. So for a period of time, I was CFO and I headed up the organization as we created it.

And then left and became just the head of the economic development commission. And negotiated the Jaguar lease, went with Weaver to Chicago to get the team.

And then we -- Weaver asked me to do the application for the Super Bowl. So I did that, presented it to the NFL owners. And when we were awarded the Super Bowl, I left because you had to Hedguist & Associates Reporters, Inc.

1 be non- -- you had to be a nongovernmental entity to

2 basically do a Super Bowl. So I became president of the

3 Super Bowl and did that.

XXXIX -- XLIX?

We were XXXIX. Super Bowl XXXIX. So we had

6 that in 2005.

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7 Then I became president for five years of an 8 organization called Take Stock in Children, which is a 9 nonprofit scholarship program with mentors. And I was a 10 statewide president. And I had staff in all 67

11 counties. I did that for five years.

And then went back to the State Attorney's Office with Angela as a prosecutor. And also ran for the House. So I was a House member for four years, House of Representatives, and I was with Angela for about five years as a prosecutor. And then I retired.

17 And then I was asked to be president of an 18 organization called Volunteers in Medicine, which 19 basically provides health care to noninsured people.

To which our law firm gives money.

21 Your law firm gave money. Did that for a

22 period of time and then I retired again.

But you're too young.

24 And then --Α

Q

25 Q You're too young to retire.

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1 And then Lenny Curry becomes mayor, who I

2 didn't really know and didn't support. I was -- I -- I 3 moved to Clay County. I live in Fleming Island. He

4 asked me to come back and help with the finances and be

5 CFO again, which I said no to for a while and finally

6 said yes.

7 I told him I would come back to help with 8 the -- with the pension, help with the finances and find 9 my replacement. Turned into a three-year stint.

10 When did you -- what year did you go to work 11 for Lenny?

12 Α When he came in. I basically started during 13

14 Q What year was that?

15 So about May.

16 BY MR. RUSSELL:

17

19

Q 2015?

his transition.

18 Yeah. I'm not good at that. So, you know,

yeah, when he first came into office.

20 Q 2015.

21 So I came in as his CFO and did that for three

22 years and then retired again.

23 BY MR. BUSEY:

24 Q And what year was that?

25 Α I retired in --

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2

- Q '15, three would be '18?
- 2 Yeah, it would be '18. It would be '18. And Α
- 3 before I retired, I took on another responsibility
- 4 heading up the new organization called Kids Hope
- 5 Alliance. So I did both for a while. And then once we
- 6 hired a CFO for Kids Hope Alliance, I just was CFO
- 7 again. And then I retired. And now KHA, in March --
- 8 well, really in February, came to me and asked me if I'd
- 9 come back.
- 10 Q KFA, Kids Hope Allowance?
- 11 Α Yes. And be their CEO for a while because
- 12 they've lost a bunch of people, which that's where I am
- 13 now

1

- 14 So I've been very blessed. I am so fortunate
- 15 to have the career I've had, but I do -- I am student
- 16 of government, that's for sure. I worked in all
- 17 branches.
- 18 Q You and Lex Hester?
- 19 Α Yes. Yes. He was phenomenal.
- 20 You were -- so you were city finance director
- 21 for Mayor Curry from roughly 2015 to 2018?
- 22 Yeah, around September to November of '18,
- 23 something like that, I left around that time.
- 24 MR. BUSEY: Hey, Kevin, would you put that RFP
- 25 up, please?

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- MR. BLODGETT: Sure.
- 2 BY MR. BUSEY:

1

- 3 Do you remember this, Mike? The request for
- 4 proposal for Strategic Initiative Financial Advisory
- 5 Services for the City. It was in December of 2018.
- 6 Α I wouldn't have been there, if it was -- if it
- 7 was put out.
- 8 Q '17.
- 9 Oh, okay.
- 10 I said '18, I meant '17.
- 11 I'm not sure of the exact title. If it's
- 12 for -- looking for firms to help us understand
- 13 privatization, then yes. I'm familiar with it, if
- 14 that's what -- Initiative Financial Advisory Services, I
- 15 think that's what it is because we had companies coming
- 16
- to us that wanted to do concessions on the airport, on
- 17 the Port Authority, on JEA, on our bridges and were
- 18 asking us if we were interested.
 - Have you had a hard time --
- 20 MR. RUSSELL: It's Number 6 in your pile right
- 21 there.

19

- 22 MR. BLODGETT: Exhibit Number 6.
- 23 Exhibit 1, Exhibit 2, Exhibit 3, Exhibit 4, 5,
- 24 6. Okay. So -- okay. Yeah. This was done through the
- Public Financial Management Company. Yes.
 - Hedguist & Associates Reporters, Inc.

- Q Okav.
- Α So -- so my description was the right RFP.
- 3 Okay. And are you familiar with public -- what
- 4 is the name of the company?
- 5 Public Finance Management. It's PFM. They
- have been the advisor for the City of Jacksonville for 6
- 7 decades on financial -- City financial matters. And I
- 8 think they are for the Port Authority and JEA as well
- 9 when I was there. Whether they still are, I don't
- 10 know.
- 11 Q So do you -- do you remember that, which is
- 12 marked --
- 13 I -- I remember -- I -- I didn't -- they put
- 14 out the RFP, my understanding, if I remember correctly,
- 15 SO.

16

17

11

- Q They -- they are?
- Public Financial Management, Incorporated, did
- 18 the process of screening and finding companies that
- 19 would be doing this. So I had -- I haven't read this,
- 20 but I'm very familiar with what we were doing and why we
- 21 were doing it.
- 22 Q Was that done at your direction or with your
- 23 participation?
- 24 It was done through the treasurer,
- 25 Joey Greive. As -- as -- as the CFO, to give you a
 - Hedquist & Associates Reporters, Inc.
- 13
- 1 sense of the CFO job, I had a couple hundred people in
- 2 IT, about 3500 vehicles responsible for, the risk
- 3 management, procurement, pension, budget and treasury.
- 4 So this was done through Joey and Randall, but
- 5 definitely aware of it and --
- 6 When you say Randall --
- 7 Α Randall Barnes, who worked for Joey Greive.
- 8 Yes.
- 9 Q So what -- what, if any, was your role in that
- 10 RFP?
- 11 The RFP, nothing, other than giving them the
- 12 direction to find companies that would help us
- 13 understand the value of these things.
- 14 The airport's a perfect example. The federal
- 15 government, Congress passed a law that allowed about 30
- 16 airports around the country, ten from different sizes;
- 17 big, medium, small; to bring in a concessionaire. And
- 18 we were looked at as a -- as a very fine medium-size
- 19 airport so we had companies coming to us for that. And
- 20 companies coming to us again wanting to buy our parking
- 21 garages and what have you. And we didn't know -- so --
- 22 so we were looking for help in that regard and that's
- 23 what did this.

- And at the time that was issued, you were the
- 25 chief financial officer of the City of Jacksonville.
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- 1 Was Sam Mousa the chief administrative officer at that
- 2 time?
- A He was the chief administrative officer for the4 entire time I was CFO.
- **5 Q** And did you have any discussions at that time,
- 6 in the fall of 2017, with Sam or with the mayor
- 7 regarding the City's sale of JEA or potential sale of
- 8 the JEA?
- **9** A Throughout my three years there --
- **10** Q (Nods head.)
- 11 A -- the topic came up. It's a topic that's come
- 12 up each time I've been in the City cohorts.
- **13** Q We talked to Michael Hightower the other day
- 14 and he told me every mayor's consolidation has
- 15 considered --
- **16 A** Ed -- Ed did.
- **17 Q** Ed did?
- **18** A Ed Austin did. And Russ Liles, just put that
- 19 down immediately if you remember Russ Liles.
- **20 Q** Yeah.
- 21 A But every- -- everybody looks at it as a
- 22 potential. And it's a reasonable asset to -- to
- 23 evaluate --
- **24 Q** My -- my --
- 25 A -- as the owner.

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- **1 Q** Mike's characterization of it was every mayor
- 2 wants to do good in Jacksonville and they need resources
- 3 to do it and don't -- but they don't want to raise taxes
- 4 so where they look for the money, and the logical place
- **5** to look, is JEA. Is that a fair characterization?
- **6** A Yes. And also knowing that it's not like that
- 7 everywhere that -- that, you know, around the country.
- 8 Some are that way; some are owned by private. We're
- 9 surrounded by private as far as the --
- 10 Q FPL?
- 11 A Yeah. But -- but the conversation and the
- 12 topic would periodically come up, yes.
- 13 Q Do you remember talking to them about it in --
- **14** in '17?
- 15 A I couldn't say a date, but -- but it was a
- 16 topic that didn't come up just once. I mean, it was --
- 17 it was -- it did was a reasonable topic throughout the
- it was -- it did was a reasonable topic throughout the
- **18** time. I mean, it wasn't something that -- that was
- discussed every day, but -- but it wasn't an unusualtopic to bring up.
- 21 And let me make sure that you understand. The
- 22 responsibilities that I had, which were quite
- 23 substantial, and my office was on the third floor --
- **24** Q Not the fourth floor?
- **25** A Not the fourth floor.

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- 1 -- so a tremendous amount of conversation and
- 2 strategy and just discussion would have happened on the
- 3 fourth floor with people that I -- you know, I was
- 4 invited to the fourth floor for a meeting or a
- 5 discussion or what have you. I wasn't part of the daily
- 6 how are we doing and this kind of thing because I was
- 7 busy downstairs.
- 8 So I just want to make sure that you sort of
- 9 see that as -- as the beginning. So it was not a --
- 10 it's not -- was not an unusual topic to come up
- 11 throughout my career in city government.
- 12 Q I -- I got that, but I -- my question a little
- 13 more precisely is do you remember talking to Sam or
- 14 Lenny about in or about the time that RFP was issued?
- 15 A I would -- I would suspect -- I can't say a
- 16 specific conversation, but in the list -- they knew that
- 17 we were pursuing assistance and for a variety of things.
- 18 And the potential of -- of who we hired here, helping us
- **19** understand the value of JEA, was understood.
- MR. BUSEY: Go ahead.
- 21 BY MR. RUSSELL:
- 22 Q Other than Mayor Curry, do you recall, Mike,
- 23 that others in the administration were also involved in
- 24 those conversations about the potential -- about the
- 25 value of JEA and its potential sale?

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17

- **1 A** From the fourth floor, not members of the City,
- 2 but, I mean, it wouldn't have been that unusual for
- **3** Brian to be around the floor or Tim to be around. And
- 4 that's Brian Hughes and Tim Baker. I mean, they were
- **5** very close to the mayor and it wouldn't be that unusual
- **6** for me to pop up to the fourth floor and see them.
- **7 Q** And --
- 8 BY MR. BUSEY:
- **9 Q** What was their role at the time?
- **10 A** That you'd have to talk to the mayor. I mean,
- 11 they were around --
- 12 Q The outside consultants?
- **13** A But -- and also friends.
 - **Q** Okay.
- 15 BY MR. RUSSELL:

14

23

- **16 Q** In these conversations, Mike, do you recall
- **17** potential purchases being discussed?
- 18 A I don't recall the connection of potential
- 19 purchases being discussed, but over the years there were
- 20 two companies that had been discussed. One that could
- 21 have been a potential purchaser, which was years ago,
- **22** beginning of -- not through this JEA issue.
 - **Q** Right.
- 24 And then the other one just coming up in
- 25 conversation because they know some people or they had

18 1 dinner with people or what have you. 2 And that -- and it was what? a 3 Α That would be -- what company? 4 Q 5 That would be FPL. Α 6 Q Florida Power & Light? 7 Α 8 a And the other --9 Α Exelon, I believe it is. 10 Q Its parent company is Xterra? 11 Α No. I didn't know that name. 12 Q Okay. 13 Α I knew Exelon for years prior, which we may get 14 into. 15 BY MR. BUSEY: 16 Q How how do you spell that? 17 Α Exelon? I would say it's E-x-c-e-l-o-n, 18 something like that. 19 Q You do that phonetically? 20 Yeah, I -- I wouldn't know. Yeah. 21 So that -- they would have -- I don't remember 22 any other company just being mentioned for one reason or 23 another. That would be the extent of it. 24 BY MR. RUSSELL: 25 Q And in the conversations, was the structure of Hedquist & Associates Reporters, Inc. 19 1 the potential prioritization or disposition of 2 Florida -- of JEA discussed, how that would work? 3 Not potentially when -- there's -- there's two 4 efforts. Well, there's three really if you throw Exelon 5 6 an unsolicited bid, which means you still have to 7 compete for it, but if they wanted to do it.

in. There's a conversation with Exelon who wanted to do 8 And then there was the effort that started with 9 Tom Petway that ended up getting a pretty detailed report from public finance. And then there is the JEA RFP. So you've got three.

10 11 12 13 And so I want to make sure I understand the 14 question and which one of those three that we might be 15 talking about. 16 BY MR. BUSEY: 17 Q Tell us about all three of them. 18 Well, the first one, Exelon somehow approached 19 the City and was interested in submitting an 20 unsolicited bid to purchase JEA. And once I became 21 aware -- you know, I was invited to help explain to them 22 what the process would be to submit an unsol- --23 unsolicited bid and what that would then -- the 24 consequences of that. 25 And the consequences are, basically, for a Hedquist & Associates Reporters, Inc.

1 unsolicited bid, a bid comes into the City for anything, 2 new convention center, buy the JEA, a new bridge, whatever, unsolicited bid comes in from John Doe, the City looks at it and decides -- this is what would 5 happen, the City would decide whether it's viable and 6 whether we're interested. If we're not interested, we 7 just discard it, keep it as a public record, but --8 basically. 9 If we're interested in it, then we would then 10 have to put it out to bid for anybody to compete for it. 11 We make the public -- unsolicited bid public and then 12 invite anyone who's interested in also doing the same 13 thing to compete. That's how the process works. We 14 never got there though. 15 BY MR. RUSSELL: 16 a Well, let me make sure I understand what we're 17 talking about in terms of the process. The City can buy 18 things and a procurement process applies to the purchase 19 of items, if it wants to purchase roadwork or wants to 20 purchase a new building. Are you telling me that the 21 procurement codes apply just the same if the City wants 22 to sell something? 23 Α It's -- it's a little different, but it ends up 24 being a competitive process. 25 And it has to be if the City's going to sell

Hedquist & Associates Reporters, Inc.

1 something --

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Α Yes, yes.

3 Q -- right?

4 Got to go to council. It's got to be very --

it's got to be very competitively bid. The unsolicited

6 bid, the only thing that it does is it starts the

7 train.

8 Q Okay.

9 But it doesn't give the company that submitted 10 it any advantage. It really gives them a disadvantage 11 because their bid becomes known to competitors.

12 BY MR. BUSEY:

13 Q So when did Exelon make an unsolicited bid?

14 Just hoping for the time frame. 15

Α Yeah, it was -- it was long before Petway.

16 When you say Petway, now Petway --Q

17 Petway making his -- his statement at the end

18 of a board meeting, saying, JEA, why don't you look at 19 selling?

20 Q That was December of 2017 --

21 Α Right.

23

22 Q -- that board meeting?

> Α And Exelon would have been before that.

24 Q Within the year or --

25 Α I would -- I would say within six, eight months Hedquist & Associates Reporters, Inc.

1 before that.

2 a Okay. That was one.

3 Α That's one. And then you have the Petway

4 comment that started the JEA to look at it. And -- and

5 what -- what I -- my connection to that is the mayor

6 asked me to observe what JEA was doing so we wouldn't be

7 surprised because JEA was off on their own, evaluating

8 it and they looked to their consultant, Public Financial

9 Management, to do a study and to make a report. And my

10 interest from the mayor was to just observe and know

11 what's going on. And that's what I did.

12 And then the third one, I have no involvement

13 in the -- in the process. I was already gone. And the

14 conversation never came up about -- about it. The --

15 the shellacking that JEA got from the initial try with

16 the Public Financial Management, I thought put it to

17 bed, at least for the time being.

18 I think we know what you're talking about, but 19

say what you're talking about when you refer to the

20 shellacking.

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21 Α Well, the public -- the employees, the unions,

the public, everybody's just so -- was so negative on

23 the process that it ended up having the board say, don't

24 ever do this again without permission.

25 Q That was in 2018?

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Α Yeah. And that --

And Paul McElroy held a public workshop about a

3 the pros and cons of selling JEA in March of 2018, do

4 you recall that?

MR. RUSSELL: You're talking about Cres- --

sounds like with Crescimbeni.

7 MR. BUSEY: No, I'm talking about Paul

McElroy's workshop.

9 Α I -- I don't know about that.

And it was a public workshop and they -- people

11 talked about the pros and cons of it and that led --

12 that led to a City Council committee chaired by

13 Crescimbeni and it ultimately became a committee of the

14 whole -- to the -- in 2018, the study of the sale of JEA

15 and it came to a negative conclusion in 2018.

16 As a part of that, you're right, the board said 17

to the City leadership team, just stop. And that was in

18 2018. That's what you just were referring to?

> Α (Nods head.)

20 Q And when you said the shellacking, you're

21 talking about sort of the public outcry, we don't want

22 to sell JEA?

23 Α Yeah.

24 Q Okay.

25

19

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1 BY MR. RUSSELL:

> Q The Exelon bid, do you remember the amount of

3 that bid, Mike?

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4 Α Oh, I don't think they ever submitted it.

5 BY MR. BUSEY:

6 Q What happened to that process?

7 Well, first of all, it was brought over, I

8 believe Herschel Walker -- not Herschel Walker.

9 Q The football player.

10 Herschel Vinyard -- strike that. Herschel

11 Vinyard and Sam connected. And Herschel set up a

12 meeting, and Foley -- I think he worked with Foley.

He was representing Exelon?

He wasn't representing Exelon. It was

15 interesting because he was somehow connected to JEA. I

16 remember there was conversation that he's got to be very

17 careful because he was with a firm. I think it's Foley

18 had a contract with JEA, but he also initiated the

19 connection. And -- and it was between Sam and Herschel

20 and -- and I was eventually invited up to go to a

21 meeting.

22 O On the fourth floor?

No. The meeting was at Herschel's office.

24 Q Oh, really, Foley?

25 Α Yes.

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a Here in this building?

That I can't remember. But -- but it was in

3 Herschel's office. And there was about six or eight

4 suits from Exelon asking about the solicitation process.

To get to your question, my understanding -- I

6 never saw it, my understanding is they walked over a

7 draft letter and Sam looked at it and said, there's

things that were -- were or were not in it that needed 8

9 to be. Either take it out or put it in and send it

10 back. I don't recall if another one ever came over.

11 And I know -- I -- I'm 99 sure -- percent sure that

12 there was never an unsolicited bid presented. They just

13 went away.

14 BY MR. RUSSELL:

15 a Do you recall, Mike, did the Exelon bid

16 contemplate the purchase of the entire utility of JEA,

17 the electric, the water, the entire operation?

> Α Yes.

19 Q Okay.

Because they promoted themselves on the water

21 side because they had nuclear facilities that they also

22 managed and were quite familiar with the water side,

even though the vast majority of their business was on

24 the electric side, but they were looking to potentially

25 acquire the entire thing.

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14

- **1** BY MR. BUSEY:
- **Q** Do you know that -- in that process, were they
- 3 mindful of JEA's obligation on Vogtle?
- **4 A** Everybody has been. It's always been the
- **5** elephant in the room.
- 6 BY MR. RUSSELL:
- **7 Q** Well, not back in Mayor Austin's tenure?
- **8** A No, not back -- no.
- **9 Q** I was going to ask you about that, just to back
- 10 up a little bit, if you don't mind.
- **11** During your work with Mayor Austin, did --
- **12** during that period of time, was there ever an offer from
- 13 any other entity to purchase JEA?
- 14 A Never got past a rumor that Russ Liles heard
- 15 and just said that's not possible.
- **16** Q But as you mentioned a few moments ago, we've
- 17 heard with every mayor in the last 30 years --
- 18 MR. BUSEY: Since consolidation.
- 19 BY MR. RUSSELL:
- **20** -- since consolidation, it's been more than 30
- 21 years, had in some respect considered potential sale of
- 22 JEA and that would have been true of Mayor Austin?
- 23 A Yes. Well, that's pretty strong, potential
- **24** sale.

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25 Q And --

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- 27
- A The concept and legitimacy of evaluating the
- 2 idea, yes.
- **Q** Okay.
- **4 A** Whether there was a real interest in selling or
- **5** not, that -- that would be way down the line to
- 6 seriously consider, but we couldn't even get to even
- 7 think about figuring it out.
- 8 Q And that was the point I was getting to, you
- **9** just made, although Mayor Austin had some vague concept
- 10 of it, he never really took any formal steps to get down
- **11** the line in the process that would lead to the potential
- **12** sale?
- **13** A Absolutely not. Not more than a conversation
- 14 or two that we had internally with two or three people
- 15 and that was it.
- **16** Q And moving a little bit forward in the Delaney
- 17 administration, was the -- there would have been some
- 18 consideration of the sale of JEA, privatization of it,
- 19 how far along did that get in the Delaney
- 20 administration?
- 21 A If -- if there was, I don't recall. I don't
- 22 recall.
- 23 Q That administration got some money from another
- 24 source, didn't it?
- 25 A When the Super Bowl -- what --
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- 1 Q Better Jacksonville.
 - A Oh, yeah, we did the bond issue. Well, Ed did
- **3** the Renaissance.
- 4 Q Right.
 - A And Delaney did the Better Jacksonville. Yeah,
- 6 I don't remember ever seriously listening to a
- 7 conversation that would tie JEA to a sale during
- 8 Delaney's time.
- **9** Q Okay. So what you're telling -- sounds like
- 10 I'm hearing, is by the time you were with Mayor Curry's
- 11 administration, the talk became much more focused and
- **12** serious than it had been in the two prior
- 13 administrations that you worked with?
 - **A** The administrations that I was associated with.
- 15 I just know that the auditors did a study, council
- 16 auditors did a study on the value of JEA, responding
- 17 probably to a councilman's request or a councilwoman's
- 18 request, that was done years before.
- **19** But in the -- in the time of -- of Austin,
- 20 Delaney and -- and Curry, it was -- it was more of a
- 21 conversation in Lenny Curry's time than the other two,
- 22 that's for sure.
- 23 BY MR. BLODGETT:
- **Q** I'm sorry to jump around on you on this. I
- 25 want to go back to the three, I guess, efforts to

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- 1 potentially prioritize JEA mentioned, so Exelon, the Tom
- 2 Petway effort and then the RFP. It sounds, in your
- 3 mind, all three of those efforts are distinct from one
- 4 another; is that accurate?
 - **A** From my prospective, yes. From responders,
- 6 maybe not.

- **7 Q** And --
- 8 A Because I know Exelon ultimately put in a bid
- **9** years later. So -- so, yeah, from my perspective, they
- 10 were very separate discussions and efforts, all three of
- 11 which never went anywhere.
- **12 Q** And in terms of the timing, my understanding is
- **13** Tom Petway, at a JEA board meeting, it was November
- **14** 27th, 2018, suggested -- and this is paraphrasing --
- **15** suggested that JEA look into privatizing. And then less
- 16 than -- well, about three weeks later that RFP is
- 17 issued.
- 18 And so, to your knowledge, are you aware of any
- 19 connection between Tom Petway's statement at that JEA
- 20 board meeting and then that RFP?
- 21 A No. This -- this had been something that we
- 22 had been talking about internally for a long time
- 23 because the solicitations that were coming to us were
- 24 coming to us for -- for lots of time. And what
- **25** generated it more than anything else was the airport.
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- 1 And that was a relatively recent -- it wasn't years ago.
- 2 It was -- I mean, the last time a -- a legitimate offer
- 3 came in on the airport concession was probably not too 4 many months before this went out.
- 5 And so in this November 2017 and then December 6 2017 time frame, was the City actively looking into
- 7 privatizing the airport in that time frame?
- 8 We never got to be seriously looking at
- 9 private -- and it's not privatization. It was -- it was
- 10 a concessionaire agreement. Like -- Kevin, SMG, the
- 11 company SMG --
- 12 Q Uh-huh.
- 13 Α -- manages all of our City facilities; our
- 14 stadium, our convention, our arena, our baseball park.
- 15 That's a concession, they manage it. We pay -- they pay
- 16 us and then we pay them for managing it. That's a
- 17 concession. And that's what these would have been like,
- 18 not necessarily a purchase. It was more -- when the
- 19 airport people came to us, it was a concession because
- 20 they can't buy -- you know, they can't buy an airport.
- 21 And so the City was having active
- 22 communications with potential airport's concessionaires
- 23 in this November/December 2017 time frame?
- 24 And parking lot purchasers --Α
- 25 Q So other --

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- -- parking garage purchasers, which we have --
- 2 the City has many of.
- 3 Q Okay.

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- 4 Δ Yeah.
- 5 Because when I'm looking at this RFP, I'm
- 6 looking at page 2. Let me try to zoom in on this. And
- 7 it talks about, in the purpose section, that the
- 8 financial advisor will provide services relating to the
- 9 market analysis, opportunity review planning,
- 10 solicitation, evaluation, negotiation and award of
- 11 potential alternative delivery of existing or new
- 12 projects for services which are similar to, but not
- 13 limited to, public, private partnerships for lease, sale
- 14 and/or disposition of City assets.
- 15 Does -- the concessionaire seems to be
- 16 different to me than that.
- 17 Α This would be -- no, this would also include
- 18 the concessionaire.
- 19 Q Okay. And so there was the airport, the
- 20 parking system --
- 21 Parking garages and the airport were the two
- 22 most often discussions that came to us. None of which
- 23 we ever solicited. They would just come and say, would
- 24 you like to consider doing this?
- 25 Can you remember --
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- 1 And there's one now -- a parking lot right now,
- 2 not too recent, someone from DIA wanted to leave the DIA
- 3 and purchase the parking garages. And Laurie had to
- figure out how do you do that and that's what this would
- 5 have been for.
- 6 Q Can you remember the names of the interested
- 7 parties who were displaying interest in purchasing the
- 8 airport in that November 2017?
- 9 No, I -- you would have to go back. I don't
- 10 know how to -- no, I don't.
- 11 Was it more than one --
- 12 Α Yes.

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- 13 -- or just -a
 - Yes. And, again, it was generated because of
- 15 the cong- -- the congressional ability that they put out
- 16 that you could do this for ten medium size airports, as
- 17 well as smaller ones and larger ones. And they could
- 18 come in and give the examples of others that they were
- 19 doing, but I couldn't tell you their names. It was many
- 20 years ago. And we -- we didn't do it so it never stuck,
- 21 you know.
- 22 BY MR. RUSSELL:
- 23 What Kevin was just asking you about in the
- 24 language there, it talks about one of the items being
- 25 the disposition of the City assets. And you've

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- mentioned parking garages. 2 Α Yeah.
- 3 Q At this time were there any other City assets
- 4 that were under consideration for sale?
 - Well, consideration is a pretty -- is strong
- 6 because there was always -- it was always just, again,
- 7 unsolicited offers.
 - Q Potentially.
- 9 I would just throw the port in as a -- as
- 10 another one, but that wasn't purchased.
- 11 Q Right. Some --
- 12 That would have been concessionaire as well.
- 13 Q -- concessions?
- 14 Α Yeah.
- 15 Q But the outright sale of other City assets --
- 16 Α Just the garages --
 - Q Right.
- 18 -- would be the sale at that time.
- BY MR. BLODGETT: 19
 - Do you know if the City had allocated or
- 21 budgeted any funds for this RFP and the financial
- services that would be relating to it? 22
 - No, it would just come out of the budget that
- 24 the treasury had. And, again -- and -- and we weren't
- 25 hiring -- we weren't hiring anyone. This RFP was to
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Q When you say MOU, I just want to make sure I understand, that's a memorandum of understanding?

If there were something in addition to the existing relationship that needed to be explained or added to, I'm not aware of it and I don't think it, but you'd have to ask someone else.

And do you know if PFM was paid any money for the services they performed in connection with that

9 RFP?

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10 Over and above what they were already paid, no. 11 No -- I'm not saying, no, that they weren't. You asked 12 me if I know.

13 Q Okay.

14 And I do not know if they were or not. Α

15 Q Understood.

16 BY MR. RUSSELL:

17 The manner in which PFM was being paid, was 18 that a monthly fee, a flat fee or by the hour, one of 19

those bases? And if they had to do something on salary, 20 if they do something extra, they're going to get paid.

21 So if it was flat fee and they did something extra, they

22 would be paid additional?

23 Α That's --

24 Q Makes --

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25 Α I -- I don't know how they -- how they were Hedquist & Associates Reporters, Inc.

paid is the same way they've been paid for a long, long time. I don't know exactly their particular arrangement for how they were paid.

MR. RUSSELL: All right. And I take it from your questioning, Kevin, that the City's contract with PFM is a document we haven't seen.

7 MR. BLODGETT: Well, I've seen a general 8 contract, but nonspecific to that RFP.

9 And -- and there may not be one. Α

10 Q Okay. And it's possible there is one?

11 Α Yes.

12 Q And did that in the scope of the services?

13 Yeah, yeah. It could very well have been a 14 phone call from Joey to somebody at PFM and asked them 15 to do this.

16 BY MR. BLODGETT:

Α

Do you know if any employees or representatives of JEA had any conversations with PFM about that RFP?

19 I have -- no, I'm not aware of that and I -- I 20 don't know why they would, but I -- I do not know.

21 If that RFP -- could you kind of walk me 22 through what the process is for publishing those RFPs so 23 that the public can see them and how that worked in 24 December of 2017?

> I could tell you how the City's works. I don't Hedguist & Associates Reporters, Inc.

1 know how PFM works. This -- this -- this was public

because it was advertised in -- in publications, might

3 have been financial publications, but I know it was

advertised for people to submit bids. But if it was --

5 if it was us, it would -- it would be advertised. We

6 would send it to those that we already know should be

7 somewhat interested in it. And then we would advertise

8 it, put it on our website and have it open for a period

9 of time with a very specific deadline, literally day and

10 time, that it has to be in by.

And do you re- -- do you --

Α 12 And I don't know what -- the process PFM went 13 through.

14 Q So you believe that PFM is the entity that 15 published that RFP in December of 2017?

16 I believe PFM did -- whatever process was 17 taken, PFM managed that process. The City did not. All 18 I know is that it was made public because during, I 19 think, Crescimbeni's time or some -- some -- somewhere 20 along the line, it was questioned. And the answer was 21 that it was, in fact, public -- publicized, but beyond

22 that, I don't -- I do not know their process. 23 Was it typical for the City to basically 24 delegate publication authority to its consultants like 25 PFM? Is that typically how the RFP process worked?

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41 The treasury -- treasurer and the treasury has

a little bit more flexibility than most of the other 3 entities within City government because of the expertise

4 required for some of the things they do and the

5 quickness that some of the things have to be responded

6 to, like, the changing of what's happening in the

market. And, you know, we -- we manage billions of 7

8 dollars' worth of investments and what have you. So

9 they have a little bit more flexibility.

10 But to get to your question, it wouldn't be 11 appropriate unless you already had an existing contract 12 with a company, like, PFM and what you were asking them 13 to do was something right in the middle of their 14 expertise. And they would have much more knowledge 15 and much more understanding of what it is that -- that

16 was going on. So it's not that common. It's -- but

17 it's not out of the question. And it would be more

18 common in the financial side of government than in most

19 of the other sides, where you're buying cars or you're

20 buying air-conditioners or whatever, you're buying copy

21 paper.

22 Q When you say it's not that common, can you 23 think of any other instances in 2017 where an RFP was 24 published by a third-party consultant instead of the

25 City?

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board would stay, the board would still set the rates, 1 2 it would still be City-owned. So at the end of the

concession contract, the City would still own it, but the City would still get the \$8 billion.

5 I felt that was the right way to go if we were 6 going to do anything.

7 BY MR. BUSEY:

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O What's the name of the company?

9 Α The company --

MR. BLODGETT: JEA PPP is.

11 Yeah, they -- they formed a company with SUEZ 12 Water, which has about 86,000 employees. And Emera,

13 which owns Teco and a lot of other electric utilities.

14 They came together with Bernhard Capital Partners to

15 form a new company, which Kevin just named, to offer 16 this concessionaire agreement, which, again, I felt was

17 the right way to go if we were going to go anywhere.

18 Q What would the new company receive in 19 consideration for \$8 billion?

What would the company get back?

21 Q Yeah.

22 The company -- I asked this. And -- and they Α 23 felt that with a long-term contract, that with their 24 efficiencies and the use of their money, because they were going to take over the debt, City would have no

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1 idea, this company would -- would issue the debt, but 2 using their money and the efficiencies that they had and

3 their expertise, that they would gain back not only the

4 8 billion, but the interest on the 8 billion their

5 investors would require.

6 Q Wow.

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Α And too good to be true.

possibility. It was bizarre.

a Yeah.

Α And I looked at it and went through it and said, I'll help you. So I helped them for a number of months, but we could never get the story out. JEA with their zone -- cone of silence and their requirements of the RFP, we could never tell the public of this

a Did you tell the JEA senior leadership team?

No. No, you couldn't because -- because the group was nervous that they would be disqualified because they knew that the RFP was written to -- for a buy. The RFP was written for a buy. The questions were done in a way, the timing was done in a way that it was a purchase -- it was a purchase offer.

So they were trying to squeeze a round ball into a square hole. And they were paranoid that they would be kicked out, disqualified if they did anything wrong. So they took the cone of silence really

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1 seriously. And we were sitting back with the best idea 2 on the table and couldn't tell anybody.

What did you think about the cone of silence?

Oh, I -- I thought it was unbelievable. As a matter of fact, I called Carla Miller. When I saw the required NDA, I called Carla. And I said, Carla, have you seen this N -- I said, It is unbelievable. Even if you lose, you still can't tell anybody what you were offering for a long period of time.

And I said, Carla, this has to get made public. People need to know this. And she said, Well, call the councilmen. I can't do anything. Oh, yeah, it was -it was the most unbelievable NDA that anyone -- in the public sector anyone could ever imagine.

Do you think the -- the terms that you 16 described that was written for a buyer was designed to favor any particular utility buyer?

The -- the -- the questions weren't. The 18 19 timing -- and I can't say a particular, but the 20 question -- the timing of it would have advantaged 21 companies that knew more than others from the 22 beginning.

23 Q And tell me what you mean when you say the 24 timing of it.

25 The -- the idea of -- of asking someone to buy Hedquist & Associates Reporters, Inc.

a \$8 billion asset without having the ability to walk it 2 and feel it and see it, because the timing wasn't there, 3 is incredible.

4 Q And what was the timing that you're referring 5 to?

6 I can't give you the dates, but it was done so 7 quickly that they wouldn't allow the bidders to -- to visit the assets. 8

Q Who's they -- who's they in that sentence?

10 The JEA. Well, the whole process was 11 absolutely unbelievable.

12 Okay. I'm really interested in your opinion 13 about this. When you say it was unbelievable, what do 14 you mean?

To -- to ask a business to bid on buying a -- a complicated asset with thousands of pieces of properties that have all kinds of restrictions and -- and utilities under it, I mean, they don't -- JEA doesn't even know all the properties that it owns. They asked a company to buy an asset of \$8 billion in -- in a couple months period and not be able to walk the capital buildings, you know, the utilities -- the transmission and the generating plants is unheard of. Even in the PFM report, they said it would take 18 months to do -- you

25 know, when the PFM was asked about whether to sell this,

- 1 they -- they did a time -- a reasonable time line that 2 it would take and it was, like, 18 months.
- 3 And the truncated time of which you're 4 referring was the time after the 2019 invitation bid was 5 issued until they were -- the bids were required?
 - It was -- it was -- it was months that this had to be done in. And the months weren't -- even though it was -- even -- even that it was only a short period of time, the information that needed to be bled out in the data room took a while to get to.

And the reason -- and my -- my affiliation with this company was never a secret. In -- in order to get in the data room, which is where more private information -- which is real weird because it's a public institution, I don't know why they're private, you had to identify and sign things to be allowed into the data room. And so I was identified early on to JEA that I

- 18 was helping this company. It wasn't a secret, where 19 some others might have been more quiet about it.
- 20 Q Some others?
- 21 Α Yeah.

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- 22 Who -- who? Q
- 23 Α I don't know. I don't know.
- 24 Q Come on.
- 25 Α But, yeah, I -- I am -- having learned what Hedquist & Associates Reporters, Inc.

happened the other times, that the possibility of selling JEA, I -- and having a required referendum, I never felt that was a reasonable possibility.

4 Q You never felt what was reasonable?

- 5 To be able to sell it. Even if it was the Α 6 right thing to do, I don't think publicly you could get 7 there.
- 8 Q In that time frame or -- or generally 9 speaking?
- 10 Α In my lifetime.
- 11 Q Because of the required --
- 12 Because of the prior -- because of the prior Α 13 attempts and now negatively, they were accepted.
- 14 Okay. Just to put a time frame on it. The 15 prior attempt was generated after Tom --
- 16 MR. RUSSELL: Petway.
- 17 -- Petway's comment in December of '17 and then 18 there was the shellacking that you referred to earlier 19 in 2018 and the ITN was issued --
- 20 MR. BUSEY: When, Kevin?
- 21 MR. BLODGETT: August 2nd, 2019.
- 22 -- August 2nd, 2019, and the JEA was trying to 23 complete that process by -- by January of 2020, that's
- 24 the shortened time period you're referring to?
- 25 Yes. And I believe --

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1 BY MR. RUSSELL:

2 Q Well, let's make sure we're calling it the same 3 thing. The ITN, when it first came out, Michael, had a

4 time frame of March 30th, 2020, and was your -- the

5 client you were consulting with, PPM, was complaining 6 that was insufficient?

It was short, but manageable if information was available quickly and you could walk it.

9 Q Okay.

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As that shrunk and you had to wait on information and you couldn't walk it, it became 12 difficult. I'm aware -- I -- I wasn't in Atlanta. I

13 wasn't a part of the Atlanta meetings --

> Q Uh-huh.

15 -- but I do know that the company that I was 16 with asked during the Atlanta meeting with JEA to please

17 give us more time, that your time frame is more

18 difficult. And -- and, ironically, it would have been

19 easier to apply as a concessionaire than a purchase

20 because with a concessionaire, you're not getting all

21 those questionable land pieces. You're not -- you won't

22 have time to adjust to what you learned. But the idea 23

of purchasing it without having adequate time to -- I

24 just couldn't believe -- and they kept asking for best

25 and final.

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1 And -- and the request came in, you want your 2 best and final and we need -- and -- and this company

3 that I was with was hiring experts to analyze the -- the

4 condition of the assets. And they knew -- and they were

5 asking these experts, Can you do it this quickly? Can

6 you do it this quickly? And they kept getting pushed

7 back. And then JEA said, You're not going to get

8 access. You're not going to be able to walk it. You're

9 not going to be able to see the capital --

10 BY MR. BUSEY:

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Q JEA denied access?

12 Α Yeah. Said -- yeah, yeah.

13 Why?

14 Because it just had to be done so quickly that

15 they weren't allowing the companies to literally walk

16 the facilities.

> Q And when you say the time shrunk, Lanny referred to a March time frame for final at best, what -- what is the shrinkage that you're referring

20 to?

21 I -- I believe -- I couldn't tell you for sure,

22 but I think it was more at the end of January, by the

23 end, than it was in March.

24 BY MR. RUSSELL:

25 And, Michael, do you know who made the decision Hedguist & Associates Reporters, Inc.

- 1 to shrink that time period, truncate it to January 30th,
- 2 2020?
- **3** A No idea how internal decisions were being made.
- **4** My connection as an observer ended with the demise of
- **5** that effort and I no longer went to the building.
- 6 BY MR. BUSEY:
- 7 Q When you say that -- when you say that --
- **8** A When the demise of the effort that the Public
- **9** Finance Management team presented that report and
- 10 Crescimbini's committee was created, we were done and I
- 11 was done.
- 12 Until then, I would go to the JEA building and
- 13 I'd go to a meeting, but once that happened, I was
- **14** totally disconnected to JEA.
- **15** Q But you know what goes on in this town.
- **16** A Yeah, but I -- the -- the decisions being made
- 17 on this process were so bizarre, I have no idea who --
- 18 whether they were consultants making them or whether
- 19 they were being made inside JEA. I do not know.
- **20** Q Give us some idea of what you're referring to
- 21 when you said the decisions were --
- **22 A** Well, decisions to speed it up and the decision
- 23 not to allow as much access as the responders were
- 24 asking for and the creation and the language of the
- 25 nondisclosure agreements, the decision-making in those,
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- 1 I felt, were pretty bizarre and I don't know how or who
- 2 was making them.
- **Q** Do you have any even suspicion as to why that
- 4 was being done?
- **5** A No, I can only tell you the results. The
- **6** results are that the responders were -- were having a
- 7 very difficult time being able to give a best and final
- 8 offer with a lack of information. And I think the whole
- **9** process caved before the final offers were due.
- 10 Q When you say caved --
- **11 A** I think JEA pulled the plug on the process.
- **12 Q** Well, that's right, that happened in December.
- 13 A Yeah.
- **14** BY MR. BLODGETT:
- 15 Q You mentioned that --
- **16** MR. BLODGETT: Yeah, go -- you can go ahead.
- 17 BY MR. RUSSELL:
- **18 Q** I'm not sure I've got my time right. Let me
- **19** make sure I get this right. At the time you were
- **20** working as a consultant, Mike, the entity was PPM?
- 21 A Wait, wait.
- 22 MR. BLODGETT: He's asking the name of your
- 23 client.
- 24 A My client --
- **25** Q Yes.
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- **A** -- was --
- **2** MR. BLODGETT: JEA PPP was the active head.
- **3** A Yeah, that name was created as an entity, you

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- 4 know, at the very end and I'm not familiar with it.
- **5** MR. RUSSELL: Okay. I wasn't either. Say the
- 6 name again, please, Kevin.
- **7** MR. BLODGETT: JEA PPP.
- 8 BY MR. RUSSELL:
- **9** Q Okay. And on that client's path, with whom you
- 10 were consulted, did that client, and you as a
- 11 consultant, ever receive any information from JEA about
- 12 the participation unit plan that was being put in place
- 13 by JEA?

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- 14 A Is that that the bond -- is that the
- 15 marketing -- the financial arrangement with the
- 16 employees?
 - **Q** Yes.
- **18 A** No.
- 19 Q These seemed to be employees --
 - A Everyone learned about it in the press.
- 21 Q So in connection with the ITN process up until
- 22 your client stopped its participation, you -- JEA told,
- 23 as far as you know, no bidders about that participation
- 24 in your plan?
- **25** A I can only say about ours.

- 1 Q Okay. Yes. Your client --
 - A Yeah.
- **3** Q -- not a word?
- **4** And everyone learned about it in the press and
 - couldn't believe it.
- 6 Q Okay.
- **7** BY MR. BLODGETT:
- **8** Q You mentioned the cone of silence in the ITN
- **9** process. One of the things that has been reported is
- 10 that the cone of silence applied not only to the
- 11 participants in the ITN process, the bidders and JEA,
- 12 but then it also prohibited council members from talking
- **13** about the ITN process.
- 14 In your experience, have you ever heard of a
- 15 code of silence in a procurement process being applied
- **16** to council members?
- 17 A Absolutely not. It was so bizarre because the
- **18** JEA put out that they didn't want anyone -- they didn't
- 19 want anybody -- any responders talking to anyone that
- 20 would have possibly had a final decision being made, you
- 21 know. And that really goes to the people because it was
- **22** going to be referendum.
 - So you could literally take their explanation
- 24 of who you couldn't talk to -- to your next-door
- 25 neighbor because if they were going to vote on whether
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1 to sell or not, they were a decision maker. No, I've

2 never seen anything -- I mean, and, again -- and the NDA

3 started that way and got worse as the process went

4 along. The NDA they put out to those that were still

5 left and had access to the data room and were still

6 competing was even more severe than the way they

7 started.

8 Q So was there an initial NDA and then an amended

9 NDA?

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Α Yes, as they -- as they allowed more access to

11 information, they would have a new NDA for those -- as

12 the group shrunk, new NDAs came out. And I just know of

13 two for sure, the original one and the one that we got

14 towards the end, which was the one that was so crazy

15 that I called Carla Miller on, when I -- when I read it.

16 So I know of at least two, if not more.

You also indicated that your client was not

18 given the opportunity to inspect JEA assets. Do you

know if any of the other ITN bidders were given the

20 opportunity to inspect JEA assets?

21 The only thing I know is that when -- there

22 was -- the process called for questions where responders

23 could submit their questions to JEA and JEA would

24 respond and copy everybody with the question -- all the

potential responders. And I don't know who asked the

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question, what responder, could have been us, could have

2 been any one of them, about walking with it, getting

3 access to the facilities and the answer was no.

4 Whether they let any in or not, I don't know,

but the answer -- the public answer to all responders in

6 the -- in the official mechanism was, no, you don't get

7 access. Give us your final and best, but you can't --

8 can't see the facilities.

9 I also want -- I want to just verify. Did you

10 participate in any of the negotiation sessions in

11 connection with the ITN?

12 Α No.

13 BY MR. RUSSELL:

14 Q Let me follow up on that. Did you talk to your

15 clients --

16

18

20

23

Α I don't know there was negotiation. I think

17 there was the Atlanta.

> Q Those were the Atlanta sessions?

19 And if there were -- if there were direct Α

negotiations, I'm not aware of and definitely didn't

21 participate in any of them.

22 I want to see if you heard from your client

about any of those further negotiations. They were the

24 Atlanta -- Atlanta in-person sessions, most of the

bidders were there, and did your client talk to you

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1 about those sessions?

The -- the -- I don't know there were sessions.

3 I know there was a session. I didn't know there were

4 multiples.

> Q Multiple sessions with the bidders were broken

6 up.

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7 Δ Well, yeah, they had their own.

> Q Right. So you're talking --

9 Α So -- so my client had one that I'm aware of.

10 Okay. And after that session, which would be

11 the end of November, December, I think it's December

12 3rd, 4th, I'm pretty sure it's the 4th, instead of

13 actually having a person-to-person meeting, one of the

14 negotiators, one of the appointed negotiators from the

15 mayor's office and a representative of one of the

16 investment banks called each of the bidders and reported

17 to those bidders on what the negotiation team perceived

18 as the competitiveness of the bid. Did your client ever

19 report to you on that call?

20 I -- I can't relate it to a call or not. I --

21 I have three feedbacks.

22 a Okav.

23

One was earlier on where the feedback that I

24 was given was we -- when they first submitted it, it was

25 about 7.6 billion. The feedback I got from my client

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1 was that their feedback was you got to get it up.

And that feedback was coming from who?

2 3 Coming from some- -- someone within JEA or

4 their consultants. Someone from the JEA consultants

5 told my client that you have a very interesting bid, but

6 you've got to get your price up.

7 That -- the race is going on within the context

8 of the invitation to bid, negotiate?

9 Yes, yes. It was related to the response

10 that -- yeah.

20

11 As far as the Atlanta meeting goes, I had two

12 feedbacks that I can recall. One is the one I mentioned

13 that they were asking for more time, that the schedule

14 was quite burdensome and that they did say to JEA, or

15 whoever was there, that some of the questions were

16 difficult for us because it's designed for buyers'

17 response. And -- and some of our answers don't, you

18 know -- because our -- our -- our response didn't

19 require any pension change. The whole idea of the

pension buyout and all that, not required because

21 everybody stays in the pension.

22 The -- the questions that relates to what are 23 you going to do about property taxes because -- and --24 and the -- the contribution in lieu of, that didn't

25 relate to ours because we were still going to be public

and we still weren't going to be property taxed, but we still make a contribution.

So in trying to make our answers fit some questions or -- you know, so they mentioned some of the difficulty in that. I don't remember the feedback.

The other -- the only other feedback I got was

relating to Herschel -- Herschel that the feedback that the group got was that the individuals listening to what our offer was were very interested. The concepts that I laid out were very interesting to those that were hearing it except Herschel. Herschel responded

Q And everybody else --

14 A -- in the Atlanta meeting.

15 Q Okay.

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16 BY MR. BUSEY:

17 Q Responded negatively to what?

18 A To the -- to the presentation and ideas that I

negatively where everybody else was positive --

19 relayed to you about our response.

20 Q What did you think that was about?

21 A I -- and I don't know what exactly was said

22 or -- I'm just telling you what they said to me.

23 Q They?

24 A My client said to me that they did alert JEA

25 that some of our answers won't fit exactly right and

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71

- 1 that we need a little more time. And they said to me
- 2 that we were very well received by everyone except

3 Herschel.

5

11

4 Q What --

- A And I don't know what was said or how that came
- **6** about. You -- you now heard everything I heard. And
- 7 they never -- and they never got into detail about it.
- **Q** I'm just trying to get into your mind as to
- 9 why you think that was. Do you think the outcome was10 predetermined?

10 predetermined:

- A I -- I can't -- I can't -- my opinion's
- 12 worthless. I -- I don't know, but --
- 13 Q I hold your opinion in high regard.
- **14 A** Yeah, but --
- 15 BY MR. RUSSELL:
- 16 Q You think, Michael, that a representative from
- 17 your client, JEA PPP, the one who was there at the ITN,
- 18 would be willing to talk to us about what you just
- **19** described in terms of the animosity towards your
- 20 client's type of proposal?
- 21 MR. BUSEY: I would use lack of receptivity.
- 22 Q All right.
- 23 A Yeah, animosity was too strong. Or -- or just
- 24 the interpretat- -- just their understanding --
- **Q** Acceptance.

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- A -- and their receiving of it. I -- I -- I
- 2 wouldn't think they would happily get more involved and
- 3 connected. I mean, it -- it didn't go well. It didn't
- 4 end --

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- **5 Q** And because what I'm talking about is a phone
- 6 call that lasts about ten minutes.
- **7** A They might.
 - **Q** Okay.
- 9 A I mean, I -- I don't know. But you have to let
- 10 them know that this is -- you know, you're not asking
- 11 them to testify, you're not putting them in front of the
- 12 court.
- 13 Q No.
 - A You're just trying to, you know, put some --
- **15 Q** Understand.
- **16** A -- final touches on -- and that -- and that --
- 17 and you're not necessarily following up on Mike
- 18 Weinstein, you're just, you know, calling some people to
- 19 find out about how you felt about your experience in
- 20 Atlanta.
- **21 Q** Okay.
- 22 A You know, I mean, that's a legitimate call.
 - **Q** Okay.
- 24 A Because you're not tying it to, you know, what
- 25 did Herschel say?

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- 1 Q Okay. Won't do that.
 - But who would be the person for us to reach out
- **3** to and try to get that information from?
- 4 A Fellow by the name of Jeff Yuknis. The initial5 company that came to me was Bernhard Capital Partners.
- **6 Q** Is that who --
- **7** BY MR. BUSEY:
 - Q How do you spell Jeff's last name?
- **9** A Y-u-k-n-i-s, Yuknis. And he's -- he's
- 10 one of the executives in Bernhard Capital Partners. And
- 11 they were the entity that was putting together the team
- **12** of the electric manager and the water manager. And they
- 13 got two huge companies to be a part of the team. This
- 14 wasn't a fly-by-the-night team. Together they had about
- **15** 100,000 employees doing these things.
- 16 BY MR. RUSSELL:
 - **Q** Okay.
- **18** A And this is the closest I've gotten to getting
- **19** the story out --
 - **Q** Well, thank you.
- 21 A -- as far as how great that offer would have
- **22** been.
- 23 Q And to your understanding, is your client still
- 24 prohibited from putting that story out?
- 25 A I have no idea. I mean, I don't know if the Hedguist & Associates Reporters, Inc.

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- 1 saying "we," as the City.
- 2 Q Right.
- 3 Α Not -- not Lenny, not the mayor. JEA. My
- 4 understanding is JEA was given the responsibility go out
- 5 and see if this is something we should be doing and what
- 6 is it worth. Not the City.
- 7 Right.
- 8 Α City was never asked to do it. We never looked
- 9 to do it.
- 10 Q And as JEA undertook that process beginning
- 11 in 2019, the event that you probably are aware of was
- 12 the JEA board meeting on July 23 of 2019, in which the
- 13 board approved the sporing of a number of options in
- 14 connection with JEA, some were stay the course, one was
- 15 doing public offering of JEA, which sounded pretty
- 16 creative, and the other was to explore the
- 17 privatization of JEA. Those were the options that the
- 18 board voted to be explored at the July 23 JEA board
- 19 meeting.
- 20 Do you recall that?
- 21 Only as a retired person living in Clay County
- 22 from the press.
- 23 Q Away from the press?
- 24 That was my -- that was my connection. That
- 25 was mostly reading headlines.

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- 1 Got you. So let's go ahead and the document
- you have there, if you'd hand it to Terrie, she'd mark 2
- 3 it as 8.

5

- 4 BY MR. BLODGETT:
 - Actually, I just want to ask one or two
- 6 questions real quick, but at that meeting you indicated
- 7 that, from your recollection, that there was a team of
- 8 four to five JEA senior leadership team members there,
- 9 included Melissa Dykes and maybe Paul McElroy. You
- 10 indicated that you seem to recall JP Morgan and Morgan
- 11 Stanley representatives being there and then maybe
- 12 Moelis representatives being there.
- 13 Do you recall anyone else being at that
- 14 meeting?
- 15 Α If you would ask me how many, I would have
- 16 thought there were more than three.
- 17 Q Okav.
- 18 Α I couldn't give you any names.
- 19 Q Okay. Do you remember if Goldman Sachs had any
- 20 representatives at that meeting?
- 21 Α No, I don't, one way or another, but I wouldn't
- 22 have been surprised.
- 23 MR. BLODGETT: All right. That was the only
- 24 question I had. You can move on.
- 25 MR. RUSSELL: Thank you. Good. So it would be Hedquist & Associates Reporters, Inc.

- 8. Hand that to the court reporter.
- 2 (Exhibit 8 was marked for identification.)
- 3 BY MR. RUSSELL:
- 4 Q And just to go back and complete 6, moving back
- to the City's --5
- 6 Α Should I get it?
- 7 If you would, please, Mike. Thank you.
- 8 Could you give me 6? Sorry, I didn't know it 9 was coming back.
- 10 Plus the order of the documents actually came
- 11 out, you have there in your pile, Mike, the next
- 12 numbered document, which is Number 9, will be marked as
- 13 Number 9, it's dated February 1, 2018. It's to you, as
- 14 director of finance and the CFO of the City of
- 15 Jacksonville, from a gentlemen you mentioned earlier,
- 16 Joey Greive, as treasurer.
- 17 And if I understand what this is, this is the
- 18 evaluation that was done in order to pick the successful
- 19 bidders under the RFP from the City of Jacksonville that
- 20 we've marked as Exhibit 6.
- 21 Who chose the bidders -- well, let's identify
- 22 them first. I will. The chosen successful bidders for
- 23 that RFP were JP Morgan, Goldman Sachs, Morgan Stanley
- 24 and KPMG; is that correct?
- 25 That's what's written on this letter and I

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- believe that is correct. And you would -- you asked me
- 2 who chose them?
- 3 (Exhibit 9 was marked for identification.)
- 4 Q Yes.
- 5 Α That would have been the results of the public
- 6 financial team. It would not have been us picking
- 7 those. It would not have been the City of Jacksonville
- 8 picking them. It would have been reported to us from
- 9 Public Financial Management.
- 10 And do you have any insight, Mike, into what
- 11 the criteria was that Public Financial Management used
- 12 to select these successful bidders?
- 13 Not specifically, but I would be shocked if it
- 14 wasn't their experience and exactly what we're looking
- 15 for as evaluating public assets, the value of public 16 assets.
- 17 Q Yeah. And you would similarly be shocked if
- 18 JEA had any input into this selection?
- 19 Yeah, I have -- yeah, I -- I wouldn't expect it
- 20 or know about it and wouldn't understand why.
- 21 Q Okay. Okay. I think I'm done with that one, 22 too.
 - MR. RUSSELL: So we can give --
- 24 THE WITNESS: 6 and 9.

- 25 MR. RUSSELL: -- 6 and 9 back to Terrie.
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Α

And this as well.

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Α

This was a meeting they had, the board had.

Page 4?

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25

MR. BLODGETT: That might --

	04	1	00		
1	Q Page 4, yes, sir.	1	96 Next one I can find is 13.		
2	MR. BLODGETT: And these are the January	2	A Oh, wow.		
3	entries towards the top.	3	(Exhibit 13 was marked for identification.)		
4	MR. RUSSELL: Right.	4	Q Getting close.		
5	A Okay. Okay. (Witness reading.)	5	A No, I was going to say there's a lot of little		
6	Okay. Well, I'm not sure what that means.	6	ones in here to get to 20.		
7	That's not is that the meeting we're talking about?	7	Q They're little. They're little. There it is.		
8	Q Yes.	8	13. And we've already identified a document		
9	A Oh, okay. Because I don't remember meeting	9	that's just the PFM reports we've already established		
10	these people any other time. This is still the meeting	10	that		
11	we're talking about?	11	A Yes. That was the public and reported		
12	Q Yes.	12	public		
13	A Okay.	13	MR. RUSSELL: Are there any more questions you		
14	Q I think we covered it. Actually, it's the next	14	have for the PFM report?		
15	two	15	MR. BLODGETT: When we were talking about the		
16	A (Witness reading.)	16	exhibit before that, which is the article?		
17	Q before February, it says two days.	17	MR. RUSSELL: Yes.		
18	Do you recall that meeting?	18	MR. BLODGETT: Have you moved on from that?		
19	A Yeah. I think it was just a courtesy meeting	19	MR. RUSSELL: Yes.		
20	to meet.	20	MR. BLODGETT: Okay. No, I have I have no		
21	Q And	21	questions about the PFM report.		
22	A I think it was just for the just as a	22	MR. RUSSELL: Okay. So we covered that		
23	courtesy for the mayor to meet these people.	23	already, Mike.		
24	Q Okay. And Greg Black, who's referred to in	24	BY MR. RUSSELL:		
25	that bullet point, he's a governor affairs consultant	25	Q And the next one we have oh, this is an		
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	95		97		
1	lobbyist, who did he represent as a lobbyist?	1	e-mail, it's got Number 14 on it, Mike. And it shows		
2	A I I do not know.	2	that oh, here it is at the very end. It's okay.		
3	Q Okay.	3	This a chain of e-mails, Mike, shows that there was a		
4	A I do not know.	4	public request made for JEA documents. And Melissa		
5	Q He just came to after meeting with Brian,	5	Dykes sends that to you. And it involves a request for		
6	then he came to meet with you and that was a short		6 the oh, RFP engagement letters for the evaluation of		
7	meeting. Oh, I see. I saw it has two. And they met	7	7 JEA. And do you know why this e-mail got to you from		
8	separately with Alan Howard. You weren't part of the	8	Melissa Dykes?		
9	meeting with Alan Howard, who was chairman of the	9	A It's about the evaluation the valuation,		
10	board?	10	which is the public financial report		
11	A I was in over the time period, I was in a	11	(Exhibit 14 was marked for identification.)		
12	meeting or two with Paul and Alan.	12	Q PFM report, yes.		
13	Q All right.	13	A that only		
14	A I don't remember ever meeting without Paul. I	14	Q And there's an initial		
15	met in JEA's board with JEA's board and I don't	15 16	A No, only sending it to me possibly as a		
16 17	remember meeting Alan ever in JEA. I only remember		heads-up because I was, again, going over there and		
18	meetings with Alan Howard in Sam's office. Q Okay.	17 18	observing and and seeing what they were doing with this preparation of this report. Other than that, I		
19	A And Paul would have been there.	19	don't know. We didn't engage them or hire them or pay		
20	Q What do you recall about those meetings in	20	them or anything. I I don't know. We wouldn't have		
21	Sam's office with you and Paul McElroy?	21	had any connection with the the connection of PFM and		
22	A Discussing the idea of the possibility of a	22	JEA for their report.		
23	sale.	23	Q Okay. When you		
24	Q Okay. Okay. That's all the questions I want	24	A Other than other than just information.		
25	to ask about that. That was 12.	25	I do I do not know.		
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	• • •		· · · · · · · · · · · · · · · · · · ·		

- Q Monthly fee. What was that fee?
- 2 Α \$12,500.

7

- 3 Q In the two months, make sure we have this
- 4 correct, and we've already gotten it, that you were
- 5 provided services to JEA PPP, Power Partners, what
- 6 months would those have been, months and year?
 - It would have ended at the end of December '19,
- 8 and it would have been more than two months.
- 9 Q Okay. How many?
- 10 Α I would think it would probably be five months
- 11 would be more like it.
- 12 Q Okay.
- 13 Α And it had the ability to go up a little bit as
- 14 the process continued, if the process continued.
- 15 Q Process continued?
- 16 Α Meaning if -- if we got -- it we were part of a
- 17 ten competitive group, we ended up as two left, you get
- 18 a little more. If we were selected and we really were
- 19 in negotiations, potentially on agreement, it could go
- 20 up again, something like that.
- 21 BY MR. BLODGETT:
- 22 Just to help me, could you kind of walk me
- 23 through some of the services you provided as a
- 24 consultant for JEA PPP?
- 25 Well, giving them an on-the-ground

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- 1 understanding of utility, a history of the utility,
- 2 helping to understand the finances of the utility,
- 3 understand the debt of the utility, a little bit
- 4 about the contracts and a little bit about the prior
- 5 efforts and to help literally with the writing of the
- 6 responses.

7

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- And I don't want to get you in trouble if
- there's, like, a nondisclosure agreement as part of your
- 9 contract, so feel free to let me know if I'm
- 10 overstepping in this question, but do you know if your
- 11 client did any independent financial projections of
- 12 JEA's, for example, electric system sales in the
- 13 future?
- 14 Α I think every company would have done that.
- 15 Do you recall what your company's projection
- 16 showed in terms of what JEA's health would be in the
- 17 future?
- 18 Α Not specifically, but healthy enough to return
- 19 the investment. So it was -- it was definitely a
- 20 positive interpretation of what the future would be.
- 21 So as you're probably aware, JEA senior
- 22 leadership team in May, June and July of 2019 were
- 23 making representations to the JEA board and sales were
- 24 going to decline for a number of reasons, including
- alternative energy sources, technology disruptions,
 - Hedguist & Associates Reporters, Inc.

- 1 et cetera, do you know if your client assessed those
- 2 factors and their impacts on JEA's future performance?
- 3 I know -- I know the industry is interested in 4
- growth and there are many areas of the country where 5
- growth isn't happening. So as a utility, even though
- 6 conservation is advancing, they're looking at areas
- 7 where population's growing and business -- businesses
- 8 are growing too. Northeast Florida is definitely one of
- 9 those places. So the utilities, in general, are
- 10 interested in our geographic area and that's why you had
- 11 a whole bunch of them wanting to spend a tremendous
- 12 amount of money.
- 13 My -- the company that I was associated with 14 for a period of time was no different than the others.
- 15 It was a very positive impression of what the future
- 16 would be. And this company, as well as others, felt
- 17 they were in a better position to deal with the newly
- 18 created energy systems and water systems than a public
- 19
- utility would have been. They felt the private could
- 20 change quicker and adapt quicker. So they had a
- 21 positive impression of what the future would be and
- 22 weren't that concerned about some of the interpretations
- 23 that were coming out of JEA or else they wouldn't have
- 24 been offering what they offered. I mean --
- 25 BY MR. RUSSELL:

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- 1 During the period of time that you were serving 2 as a consultant with JEA Public Power Partners in
 - 3 connection with the ITN process, were you aware that

 - 4 Sam Mousa was also serving as a consultant?
 - I became aware in a conversation -- I saw --
 - 6 I talked to Sam maybe a total of two minutes over the
 - 7 last long period of time. In one of those calls, he
 - 8 called, and it was about a 60-second call, he called me
 - 9 with a question on pension. Brian Hughes had asked him
 - 10
 - a question and he was calling me, asking me the
 - 11 question.

5

- 12 And I said to him -- and I told him that I was
- 13 associated with this company and that I had heard you
- 14 had been long-time associated with another company,
- 15 FP&L. He immediately responded that it hasn't been that
- 16 long, it's only been since -- I think he said sometime
- 17 in August is what I thought he said. And that was
- 18 basically the end of it.
- BY MR. BUSEY: 19

20

21

23

- Q August of '19?
- It would have been '19.
- 22 Q Okav.
 - Α And that was the end of it. And I didn't -- I
- 24 didn't follow up on it. And we just -- and I answered
- 25 his question and I got that.

So I think in a roundabout way -- and I don't even know if that's true. You know what I mean? I

3 don't know if it's short-term or even if he was, but

4 that was the -- that was the conversation.

5 BY MR. RUSSELL:

Q So the conversation never got around to**7** answering Sam's question about pension?

A Oh, yeah. No, I definitely answered the question about pension. I don't even recall what the question was. A financial question about pension, but it wasn't related to JEA.

12 Q Okay. That was my question. It was not

13 JEA's --

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14 A No, nothing to do with JEA. It was just an
15 understanding of the ordinance, the statute and pension
16 not connected --

17 Q Okay.

18 A -- that I recall at all. Because he didn't

19 bring up the connection JEA -- I brought the question20 to him as to, you know --

21 Q What pension was the question about, the

22 City?

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23 A It was a pension reform that -- that we

24 initiated --

25 Q Okay.

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A -- when Lenny came in.

Q During the time you were involved in the3 services in connection with the INT -- ITN, were you

4 aware that Tim Baker was also providing services?

A Not specifically. Not -- I mean, rumors, you know, articles, things like that, but never a specific

6 know, articles, things like that, but never a specific7 conversation. I wouldn't have talked to Tim, basically,

8 since I left.

10 administration about the ITN process?

11 A Not that -- no, I -- I -- I was free at

12 the beginning to talk about -- I -- I talked to

13 some people, I couldn't even tell you who, about the

14 concept of concessions. Never about a company, never

15 naming anything, never talking about numbers. And I

16 would always relay it to SMG, you know. There's a --

17 there's a concept, the concessionaire that could be

18 beneficial.

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Q Okay.

20 A That was -- that was it. Never about a

21 particular response or anything like that.

Q In those conversations, make sure I understand, you always questioned your belief that that kind of

24 structure could be beneficial to a City in connection

25 with its assets?

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1 A I would always refer to the Public Financial

2 Management report that talks about the concept of a

3 concessionaire as an option. That's all.

4 Q Did you ever have any reason to talk with

5 Aaron Zahn about the potential sale or privatization of

6 JEA?

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7 A I've never had a private conversation with

8 Aaron Zahn.

9 BY MR. BLODGETT:

10 Q While Lanny's looking at his notes, I just have

11 one question.

12 Did you have any input on the drafting or

13 substance of the February 2018 PFM report?

14 A I participated in some conversations that was

15 technique -- not technical in a utility -- grammatical,

16 not on substance because I don't know anything

17 particularly about it, but on style, yes.

18 BY MR. RUSSELL:

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19 Q We have a few more exhibits, we'll be done. I

think these are quick. We're going back now to Exhibit

21 Number 1. We started at 6.

22 A Going way back.

(Exhibit 1 was marked for identification.)

Q Do you have those over here perhaps?

25 A I have 2. I've got 1.

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1 Q Okay. And Exhibit 1 is some --

A 2012.

3 • Q -- minutes. Yes. Were you aware of the

4 activities of the City Council Special Committee that

5 was being chaired by a Matt Schellenberg concerning

6 JEA?

7 A I think I was a prosecutor at the time.

Q Okay. So you had no involvement with --

9 A No

10 Q Any involvement or knowledge you had was just

11 as --

12 A No.

13 Q -- as a public official?

A Yeah, it just impressed me. Yeah. No. I

15 was -- I was with Angela at the time. And a -- and a

16 house member.

Q Okay. Do you know who Sean Miller is?

18 A Who who is?

19 Q Sean Miller.

A Is he one of the lawyers in the General

21 Counsel's Office? Not particularly.

Q He's a representative of Florida Power &

23 Light.

24 A Oh, no, no, no, no.

Q Okay. And you've never attended a meeting with Hedquist & Associates Reporters, Inc.

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